west midlands police and crime commissioner

AGENDA ITEM 08

## JOINT AUDIT COMMITTEE 28th SEPTEMBER 2017

## 2017/18 TREASURY MANAGEMENT UPDATE REPORT

## 1. PURPOSE OF REPORT

1.1 This report updates members on recent Treasury Management activity, in line with recommended best practice and the revised CIPFA Code of Practice for Treasury Management. The report provides a summary of macroeconomic factors and also an update of the PCC's position.
1.2 It is important to note that financial information contained within this report should not be used by any individual or organisation as a basis for making investment or borrowing decisions. The PCC and their treasury advisers will not accept any liability on behalf of any individual or organisation who seeks to act on the financial information contained within this report.

## 2. ECONOMIC BACKGROUND

2.1 The first half of 2017/18 was dominated by the fallout from the UK's vote to leave the EU which has increased uncertainty and reduced prospects for growth:

- The credit rating agencies cut the UK sovereign rating because of the heightened uncertainty and the potential for weaker economic prospects;
- The Bank of England stated that whatever was necessary would be done to support the economy which suggested an interest rate cut to $0.25 \%$ which materialised in August 2016 and looks set to remain for 2017/18 and beyond;
- Consumer Price Index (CPI) inflation continues to be around $2.5 \%$ while the Monetary Policy Committee (MPC) target is still $2 \%$ but their forecast is a peak of $3.0 \%$ in 2018;
- Unemployment figures are at their lowest levels in living memory;
- The IMF's global economic outlook is pessimistically for a general slowdown, not helped by the "Brexit";
- Low growth in EU countries continues;
- Slowing rate of growth in the US and Chinese economies;
- The focus remains on the Bank of England and how much stimulus it will employ to prevent reaction to "Brexit" undermining the economy;
- Although negative interest rates are unlikely, a further rate cut is possible.


## 3. INTEREST RATE FORECAST

3.1 Finance staff meet regularly with the PCC's treasury advisers, Capita, to review the economic conditions and the PCC's overall position.
3.2 Even though economic circumstances were improving pre "Brexit", there is now additional uncertainty in all forecasts due to the difficulties of forecasting in such uncharted territory. With this uncertainty in mind, Capita provided the following forecast of interest rates as at 09/08/17:

| Forecasts | Sep- <br> $\mathbf{1 7}$ | Dec- <br> $\mathbf{1 7}$ | Mar- <br> $\mathbf{1 8}$ | Jun- <br> $\mathbf{1 8}$ | Sep- <br> $\mathbf{1 8}$ | Dec- <br> $\mathbf{1 8}$ | Mar- <br> $\mathbf{1 9}$ | Jun- <br> $\mathbf{1 9}$ | Sep- <br> $\mathbf{1 9}$ | Dec- <br> $\mathbf{1 9}$ | Mar- <br> $\mathbf{2 0}$ |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Bank Rate | 0.25 | 0.25 | 0.25 | 0.25 | 0.25 | 0.25 | 0.25 | 0.50 | 0.50 | 0.75 | 0.75 |
| 5 year <br> PWLB | 1.40 | 1.50 | 1.60 | 1.70 | 1.70 | 1.80 | 1.80 | 1.90 | 1.90 | 2.00 | 2.00 |
| 10 year <br> PWLB | 2.10 | 2.20 | 2.30 | 2.30 | 2.40 | 2.40 | 2.50 | 2.50 | 2.60 | 2.60 | 2.70 |
| 25 year <br> PWLB | 2.80 | 2.90 | 2.90 | 3.00 | 3.00 | 3.10 | 3.10 | 3.20 | 3.20 | 3.30 | 3.30 |
| 50 year <br> PWLB | 2.60 | 2.70 | 2.70 | 2.80 | 2.80 | 2.90 | 2.90 | 3.00 | 3.00 | 3.10 | 3.10 |

Note: PWLB is the Public Works Loans Board which is the main body though which the PCC borrows money against capital requirements. The rates shown in the table are for interest only loans over different loan periods, with the principal repayable as a lump sum at the end of the loan period.
3.3 Capita's view is that there may be a further Bank Rate decrease to $0.10 \%$ before the first increase not now expected until June 2019.
3.4 Long term PWLB borrowing rates ( 50 years) are expected to steadily increase to reach $3.00 \%$ in 2019 due to high levels of gilt issuance and investor concerns over inflation.

## 4. ANNUAL INVESTMENT STRATEGY

4.1 The Treasury Management Strategy Statement (TMSS) for 2017/18 was approved by the Joint Audit Committee on the 30th March 2017. The PCC's Annual Investment Strategy which is included in the TMSS outlines the PCC's investment priorities as "Security of Capital and Liquidity".
4.2 The best possible return on investments will be pursued but only to the extent that this is consistent with the proper levels of security and liquidity. In the current economic climate it is considered appropriate to keep a proportion of investments short term, and only invest longer with other local authorities and highly credit rated financial institutions, using Capita's suggested creditworthiness approach.
4.3 This creditworthiness approach includes credit rating and Credit Default Swap information collected on a daily basis by Capita. A full list of investments held as at $31^{\text {st }}$ August 2017, including credit rating data supplied by Capita, is shown in Appendix 1.
4.4 The level of funds invested at $31^{\text {st }}$ August 2017 was $£ 178.5 \mathrm{~m}$ with maturity dates ranging between 1 day and 3 years. This is so high because the PCC received the year's police pensions top up grant, $£ 90 \mathrm{~m}$ in July.
4.5 The average cumulative interest rate achieved on investments maturing by $31^{\text {st }}$ August 2017 was $0.53 \%$ which compares well with benchmarks of $0.17 \%$ for 7 day LIBID and $0.31 \%$ for 3 month LIBOR over the same period (see Appendix 2).
4.6 The PCC's budgeted investment return for 2017/18 is $£ 1.0 \mathrm{~m}$ and performance for the year to date is in line with the budget expectation. The average monthly investment balance for $2017 / 18$ is expected to be $£ 120.5 \mathrm{~m}$.
4.7 The investment returns for 2017/18 will lessen in the second half of 2017/18 as rates are lower due to the "Brexit" uncertainty meaning the longer period investments are no longer available (see for example the loans to Rugby BC and Staffordshire Moorlands DC in Appendix 1).

## 5. PRUDENTIAL INDICATORS

5.1 It is a statutory duty for the PCC to determine and keep under review the affordable borrowing limits that were part of the Prudential Indicators agreed in the Treasury Management Strategy Statement approved on 30th March 2017.
5.2 The Prudential Indicators were not breached during the first 5 months of 2017/18, as shown in the table below:

| Prudential Indicator | 2017/18 <br> Indicator | Actual to <br> $\mathbf{3 1 / 0 8 / 1 7}$ |
| :--- | :---: | :---: |
| Capital Financing Requirement (CFR) | $£ 44.7 \mathrm{~m}$ | $£ 44.7 \mathrm{~m}$ |
| Gross Borrowing | $£ 47.2 \mathrm{~m}$ | $£ 47.2 \mathrm{~m}$ |
| Authorised Limit for External Debt | $£ 100.0 \mathrm{~m}$ | $£ 47.2 \mathrm{~m}$ |
| Operational Boundary for External Debt | $£ 90.0 \mathrm{~m}$ | $£ 47.2 \mathrm{~m}$ |
| Limit of Fixed Interest Rates based on Net Debt | $100 \%$ | $100 \%$ |
| Limit of Variable Interest Rates based on Net Debt | $20 \%$ | $0 \%$ |
|  |  |  |
| Maturity Structure of Borrowing Limits | Indicator |  |
| Under 12 Months | $\mathbf{2 5 \%}$ | $\mathbf{3 1 / 0 8 / 1 7}$ |
| 12 Months to 2 Years | $25 \%$ | $0 \%$ |
| 2 Years to 5 Years | $50 \%$ | $7 \%$ |
| 5 Years to 10 Years | $75 \%$ | $17 \%$ |
| 10 Years and Above | $100 \%$ | $76 \%$ |

5.3 A £2.0m loan that matured 15/10/2015 was not been replaced. This reduced the average cost of borrowing because the loan was at a historically high rate (11.375\%).
5.4 All of the PCC's borrowing to date, $£ 47.2 \mathrm{~m}$, has been obtained from the PWLB (see Appendix 2). No additional borrowing has been undertaken so far in 2017/18. It is anticipated that additional borrowing will be required in line with the Estates Strategy but this will be kept under review against the actual capital spending in year.

## 6. RECOMMENDATIONS

6.1 The Committee is recommended to note the report which complies with the CIPFA Code
of Practice for Treasury Management.
6.2 The Committee is advised of the reduced opportunities for longer term loans as described in 4.7 above.

Mark Kenyon
Chief Financial Officer

Neil Chamberlain Director of Commercial Services

INVESTMENTS AS AT 31/08/17

|  |  |  |  |  | Rating |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Maturity | Borrower | Broker | Principal | Rate | LT ST viab supp |
| 01-Sep-17 | Nat West Bank | DIRECT | 19,500,000 | 0.05 | $\mathrm{BBB}+\mathrm{F} 2 \mathrm{bbb}+5$ |
| 01-Sep-17 | Lloyds Bank | DIRECT | 10,000,000 | 0.40 | $\mathrm{A}+\mathrm{F} 1 \mathrm{a} 5$ |
| 01-Sep-17 | Coventry BS | BUTLERS | 5,000,000 | 0.12 | A F1 a 5 |
| 04-Sep-17 | Northumberland County Council | CDB | 5,000,000 | 0.45 | Local Authority |
| 29-Sep-17 | Barnsley MBC | BUTLERS | 5,000,000 | 0.15 | Local Authority |
| 29-Sep-17 | Surrey Heath BC | BUTLERS | 1,500,000 | 0.15 | Local Authority |
| 16-Oct-17 | Stockport MBC | BUTLERS | 8,000,000 | 0.20 | Local Authority |
| 25-Oct-17 | Plymouth City Council | CDB | 5,000,000 | 0.30 | Local Authority |
| 25-Oct-17 | Cambridgeshire County Council | PREBON | 10,000,000 | 0.25 | Local Authority |
| 15-Dec-17 | Buckinghamshire County Council | PREBON | 2,000,000 | 0.50 | Local Authority |
| 20-Dec-17 | Kingston Upon Hull CC | PREBON | 10,000,000 | 0.35 | Local Authority |
| 21-Dec-17 | North Tyneside MBC | BUTLERS | 5,000,000 | 0.49 | Local Authority |
| 25-Jan-18 | Reading Borough Council | PREBON | 10,000,000 | 0.38 | Local Authority |
| 25-Jan-18 | Eastleigh BC | CDB | 5,000,000 | 0.25 | Local Authority |
| 23-Feb-18 | Kingston Upon Hull CC | PREBON | 10,000,000 | 0.39 | Local Authority |
| 27-Feb-18 | Dorset County Council | BUTLERS | 5,000,000 | 0.50 | Local Authority |
| 01-Mar-18 | Corby BC | PREBON | 2,000,000 | 0.50 | Local Authority |
| 23-Mar-18 | Nottingham City Council | PREBON | 10,000,000 | 0.40 | Local Authority |
| 24-Aug-18 | Doncaster MBC | PREBON | 3,500,000 | 0.60 | Local Authority |
| 08-Jan-19 | Darlington Borough Council | BUTLERS | 5,000,000 | 1.35 | Local Authority |
| 09-Jan-19 | Northumberland County Council | PREBON | 10,000,000 | 0.60 | Local Authority |
| 09-Jan-19 | Rugby Borough Council | CDB | 3,000,000 | 2.30 | Local Authority |
| 07-May-19 | Fife Council | BUTLERS | 3,000,000 | 1.40 | Local Authority |
| 16-Sep-19 | Walsall MBC | CDB | 10,000,000 | 0.80 | Local Authority |
| 07-Jan-20 | Northumberland County Council | CDB | 10,000,000 | 0.75 | Local Authority |
| 13-Aug-20 | Staffordshire Moorlands DC | BUTLERS | 1,000,000 | 2.05 | Local Authority |
| 28-Aug-20 | Fife Council | BUTLERS | 5,000,000 | 1.75 | Local Authority |
|  |  |  |  |  |  |
|  |  |  | 178,500,000 |  |  |
|  |  |  |  |  |  |

Long Term Ratings AAA to DDD the best quality to junk bonds
Short Term Ratings F1+ to F3 the safest to the riskier
Viability Rating aaa to bbb as its title suggests
Support Rating 1 to 5 how well backed by sovereign nation
Local Authorities are assumed to have the same ratings as UK Governent

## TREASURY MANAGEMENT REPORT: AUGUST 2017

## 1. LONG TERM EXTERNAL BORROWING

| Balance b/fwd. |  |  |  |
| :---: | :---: | :---: | :---: |
| Loans raised in month |  |  |  |
| Loans repaid in month |  |  |  |
| Balance c/fwd. |  |  |  |
| Average Fixed Interest Rate |  |  |  |
| Average Variable Interest Rate |  |  |  |
| Average Overall Interest Rate |  |  |  |
| Loan |  |  |  |
| No. | Yrs | Start | Maturity |
| 480123 F | 22 | 15/10/1997 | 15/10/2019 |
| 480124 F | 26 | 15/10/1997 | 15/10/2023 |
| 480125 F | 27 | 15/10/1997 | 15/10/2024 |
| 480126 F | 28 | 15/10/1997 | 15/10/2025 |
| 480785 F | 25 | 31/03/1998 | 31/03/2023 |
| 480784 F | 25 | 31/03/1998 | 31/03/2023 |
| 485901 F | 60 | 23/09/2001 | 01/09/2061 |
| 490558 F | 15 | 14/09/2005 | 01/09/2020 |
| 491185 F | 45 | 23/01/2006 | 23/01/2051 |
| 491764 F | 50 | 28/06/2006 | 15/06/2056 |
| 493148 F | 50 | 26/03/2007 | 01/03/2057 |
| 494753 F | 50 | 15/08/2008 | 15/08/2058 |


| JULY |  |
| ---: | ---: |
| £000 | \% |
| 47,167 |  |
| 0 |  |
| 0 |  |
| 47,167 |  |
|  |  |
|  | $4.56 \%$ |
|  | $4.00 \%$ |
|  |  |
|  |  |
| $550 \%$ | $6.5000 \%$ |
| 800 | $6.6250 \%$ |
| 2,200 | $6.6250 \%$ |
| 2,000 | $6.6250 \%$ |
| 580 | $6.1250 \%$ |
| 2,420 | $6.1250 \%$ |
| 2,000 | $4.8750 \%$ |
| 2,830 | $4.3500 \%$ |
| 15,000 | $3.7000 \%$ |
| 5,587 | $4.4500 \%$ |
| 8,200 | $4.3500 \%$ |
| 5,000 | $4.3900 \%$ |
|  |  |
| 47,167 |  |
|  |  |
| $100.00 \%$ |  |


| AUGUST |  |
| :---: | :---: |
| £000 | \% |
| 47,167 |  |
| 0 |  |
| 0 |  |
| 47,167 |  |
|  | 4.56\% |
|  | 0.00\% |
|  | 4.56\% |
| 550 | 6.5000\% |
| 800 | 6.6250\% |
| 2,200 | 6.6250\% |
| 2,000 | 6.6250\% |
| 580 | 6.1250\% |
| 2,420 | 6.1250\% |
| 2,000 | 4.8750\% |
| 2,830 | 4.3500\% |
| 15,000 | 3.7000\% |
| 5,587 | 4.4500\% |
| 8,200 | 4.3500\% |
| 5,000 | 4.3900\% |
| 47,167 |  |
| 0.00\% |  |
| 100.00\% |  |

## 2. TEMPORARY EXTERNAL BORROWING

Balance b/fwd
Loans raised in month
Loans repaid in month
Balance c/fwd
Month end overdrawn balance (Nat-West)
Average value of overdrawn balance
Number of days overdrawn

Avg. Int. Rate (excluding O/D balance)
Cumulative Interest Rate (year to date) Bank Base Rate

| JULY |  |
| :---: | :---: |
| £000 |  |
| 0 |  |
| 0 |  |
| 0 |  |
| 0 |  |
| 0 |  |
| 0 |  |
| 0 |  |
|  | 0.00\% |
|  | 0.00\% |
| TO no mpc | 0.25\% |
| FR no mpc | 0.25\% |


| AUG |  |
| :---: | :---: |
| £000 |  |
| 0 |  |
| 0 |  |
| 0 |  |
| 0 |  |
| 0 |  |
| 0 |  |
| 0 |  |
|  | 0.00\% |
|  | 0.00\% |
| TO 03/08/17 | 0.25\% |
| FR 04/08/17 | 0.25\% |

## 3. TEMPORARY INVESTMENTS

Balance b/fwd
Investments made in month Investments realised in month
Balance c/fwd

Month end cash deposit balance (Nat-West)
Average value of deposit balance
Number of days in credit
Average WMPA Interest Rate for month
LIBID 7 day rate in month
LIBOR 3 month rate in month
Cumulative WMPA Interest Rate
Cumulative LIBID 7 day rate
Cumulative LIBOR 3 month rate
Bank Base Rate

| JULY |  |
| :---: | :---: |
| £000 |  |
| 81,900 |  |
| 176,400 |  |
| $(72,500)$ |  |
| 185,800 |  |
|  | 791 |
|  | 289 |
|  | 31 |
|  | 0.48\% |
|  | 0.14\% |
|  | 0.30\% |
|  | 0.55\% |
|  | 0.19\% |
|  | 0.31\% |
| TO no mpc | 0.25\% |
| FR no mpc | 0.25\% |

Major Banks \& Subsidiaries
Overseas Institutions
Building Societies
Other Local Authorities

| No. | Total £000 | Individual Maximum |
| :---: | :---: | :---: |
| 2 | 36,300 | 26,300 |
| 0 | 0 | 0 |
| 0 | 0 | 0 |
| 18 | 149,500 | 25,000 |
| 20 | 185,800 |  |


|  | Total | Individual <br> No. |
| :---: | ---: | ---: |
| $\mathbf{£ 0 0 0}$ | Maximum |  |$|$| 2 | 29,500 | 19,500 |
| :---: | ---: | ---: |
| 0 | 0 | 0 |
| 1 | 5,000 | 5,000 |
| 20 | 144,000 | 25,000 |
| 23 | 178,500 |  |

