



Agenda Item 11

## JOINT AUDIT COMMITTEE 28<sup>th</sup> June 2018

## **Quality Assurance and Improvement Programme 2018/19**

## 1. Purpose of the Report

1.1 The purpose of this report is to present, in compliance with Public Sector Internal Audit Standards (PSIAS), the latest version of the Quality Assurance and Improvement Programme for the Joint Internal Audit Service.

## 2. **Background**

- 2.1 The Chartered Institute of Public Finance and Accountancy (CIPFA) adopted a common set of Public Sector Internal Audit Standards (PSIAS) from April 2013 (updated April 2017). These standards, which are based on the mandatory elements of the Institute of Internal Auditors (IIA) International Professional Practices Framework (IPPF), are intended to promote further improvement in the professionalism, quality, consistency and effectiveness of Internal Audit across the public sector.
- 2.2 The objectives of the PSIAS are to:
  - define the nature of Internal Auditing within the UK public sector;
  - set basic principles for carrying out Internal Audit in the UK public sector;
  - establish a framework for providing Internal Audit services, which add value to the organisation, leading to improved organisational processes and operations;
  - establish the basis for the evaluation of Internal Audit performance and to drive improvement planning.
- 2.3 Following an external assessment of Internal Audit undertaken in October 2017, an action plan was developed to address the areas for improvement identified during the inspection. Progress updates are provided to Joint Audit Committee as part of internal audit's quarterly update report. A further self-assessment has been undertaken at the start of June 2018 which is included in the Annual Audit report presented to Committee, and is summarised in Appendix A.
- 2.4 This latest self-assessment is positive and reflects 95% compliance with the Standards. There are still some areas to address and develop further during 2018/19. These are summarised in Appendix B. Updates on progress will continue to be provided to the Committee on a regular basis.
- 2.5 The PSIAS also sets out the requirement for a Quality Assurance and Improvement Programme (QAIP). Internal Audit's QAIP is designed to provide reasonable assurance to the various stakeholders of the service that Internal Audit:

- Performs its work in accordance with its Charter, which is consistent with the PSIAS;
- Operates in an effective and efficient manner; and
- Is perceived by stakeholders as adding value and continually improving its operations
- 2.6 An assessment of compliance with the 2017/18 QAIP agreed by Committee in June 2017 is attached at Appendix C. All aspects have been achieved with no issues identified.
- 2.7 A review has been undertaken of the QAIP and no significant changes are required at this time. The QAIP for 2018/19 is provided at Appendix D.

#### 3 **RECOMMENDATIONS**

- 3.1 The Committee to note the report; including, compliance against PSIAS (Appendix A), the associated action plan for 2018/19 (Appendix B), compliance with the requirements of the agreed QAIP for 2017/18 (Appendix C);
- 3.2 The Committee is also asked to approve the latest Quality Assurance and Improvement Programme (Appendix D).

## **CONTACT OFFICER**

Name: Lynn Joyce

Title: Head of Internal Audit

#### BACKGROUND DOCUMENTS

Public Sector Internal Audit Standards

# **PSIAS Self- Assessment 2017-18**

## **Attribute Standards:**

| Ref  | Standard                                       | Ref  | Description  | Assessment |
|------|--|------|--|------------|
| 1000 | Purpose, Authority and Responsibility          | 1010 | Recognition of the Definition of Internal Auditing, the Code of Ethics and the Standards in the Internal Audit Charter | Compliant  |
| 1100 | Independence and Objectivity                   | 1110 | Organisational Independence  | Compliant  |
|      |  | 1111 | Direct Interaction with the Board  | Compliant  |
|      |  | 1120 | Individual Objectivity   | Compliant  |
|      |  | 1130 | Impairment to Independence or Objectivity  | Compliant  |
| 1200 | Proficiency and Professional Care              | 1210 | Proficiency  | Compliant  |
|      |  | 1220 | Due Professional Care  | Compliant  |
|      |  | 1230 | Continuing Professional Development  | Compliant  |
| 1300 | Quality Assurance and<br>Improvement Programme | 1310 | Requirements of the Q.A. and Improvement Programme   | Compliant  |
|      |  | 1311 | Internal Assessments   | Compliant  |
|      |  | 1312 | External Assessments   | Compliant  |
|      |  | 1320 | Reporting on the Q.A. and Improvement Programme  | Compliant  |
|      |  | 1321 | Conforms with International Standards  | N/A        |
|      |  | 1322 | Disclosure of Non-Conformance  | Compliant  |

## **Performance Standards:**

| Ref  | Standard  | Ref  | Description                                  | Assessment       |
|------|---|------|--|------------------|
| 2000 | Managing the Internal<br>Audit Activity                     | 2010 | Planning                                     | Compliant        |
|      |   | 2020 | Communication and Approval                   | Mainly Compliant |
|      |   | 2030 | Resource Management                          | Compliant        |
|      |   | 2040 | Policies And Procedures                      | Compliant        |
|      |   | 2050 | Co-ordination                                | Compliant        |
|      |   | 2060 | Reporting to Senior Management and the Board | Mainly Compliant |
| 2100 | Nature of Work  | 2110 | Governance                                   | Compliant        |
|      |   | 2120 | Risk Management                              | Compliant        |
|      |   | 2130 | Control                                      | Compliant        |
| 2200 | Engagement Planning   | 2201 | Planning Considerations                      | Compliant        |
|      |   | 2210 | Engagement Objectives                        | Compliant        |
|      |   | 2220 | Engagement Scope                             | Compliant        |
|      |   | 2230 | Engagement Resource Allocation               | Compliant        |
|      |   | 2240 | Engagement Work Programme                    | Compliant        |
| 2300 | Performing the<br>Engagement                                | 2310 | Identifying Information                      | Compliant        |
|      |   | 2320 | Analysis and Evaluation                      | Compliant        |
|      |   | 2330 | Documenting Information                      | Compliant        |
|      |   | 2340 | Engagement Supervision                       | Compliant        |
| 2400 | Communicating Results                                       | 2410 | Criteria for Communicating                   | Compliant        |
|      | -   | 2420 | Quality of Communications                    | Compliant        |
|      |   | 2421 | Errors and Omissions                         | Compliant        |
|      |   | 2430 | Compliance with International Standards      | N/A              |
|      |   | 2431 | Engagement Disclosure of Non-Conformance     | Compliant        |
|      |   | 2440 | Disseminating Results                        | Compliant        |
|      |   | 2450 | Overall Opinions                             | Compliant        |
| 2500 | Monitoring Progress   |      |  | Compliant        |
| 2600 | Resolution of Senior<br>Management's<br>Acceptance of Risks |      |  | Compliant        |

# **PSIAS Improvement Plan – Outstanding for progression in 2018/19**

## Part A - Recommendations

| No | Section of PSIAS | Recommendation   | Response   | Action date  | Progress Update   |
|----|------------------|--|--|--|---|
| R6 | 2020<br>2060     | The IAM should, as a minimum, present the annual audit plan and annual audit report to the Force Executive | Both the annual audit plan and annual audit report are reported to the Senior Management Team, as defined in the Charter, and to the Joint Audit Committee. The Deputy Chief Constable and Director of Commercial Services are the liaison point into the Force Executive Team. The current arrangements are therefore considered appropriate to meet the requirements of the Standard.  In addition, the Joint Audit Committee Annual report includes reference to the work of internal audit and this is reported both to the Strategic Police and Crime Board and to the Executive Team.  An annual presentation from Audit will however be provided to the Executive team to supplement any reports that Deputy Chief Constable and Director of Commercial services already bring to the Executive Team. The content and timing of the briefing is yet to be determined. | Within next<br>12 months.<br>Exact date<br>to be<br>agreed | Not yet progressed: A date is yet to be determined to provide a progress update to the plan to the Executive Team |

## Part B - Suggestions

| No | Section of PSIAS | Suggestion   | Response   | Action date      | Progress Update   |
|----|------------------|--|--|------------------|---|
| S2 | 1300             | Invite others from within the organisation, including the Joint Audit Committee, to contribute to self-assessments   | Members of the Joint Audit Committee will be asked to validate the IAM self-assessment periodically.   | Ongoing          | Not yet progressed: Timing for any input from JAC will be considered during 2018/19.      |
| S4 | 2420             | Look at ways to reduce the length of and detail included in reports, for example, but including some or all observations in an appendix and reducing the detail in the detailed findings | Work in progress. The audit team are continuing to develop lean auditing techniques such as root cause analysis and thematic reporting which will result in more concise reporting.  Observations will remain as part of the reports executive summary. The purpose of the observations section is to include areas for future consideration or areas where observations may have been made during the audit, but the auditor recognises that management are making progress to address. | Ongoing          | In progress: Work is continuing within the team to produce leaner more concise reports    |
| S6 | 2500             | Provide more information on the follow-up process  | To be included on future training programme for Joint Audit Committee Members  | To be determined | Not yet progressed: Training requirements for Committee Members have yet to be determined |

# Appendix C

# **Quality Assurance and Improvement Programme - Compliance Assessment 2017/18**

| No. | QAIP requirement   | Frequency     | Timing   | Result    | Comment  |
|-----|--|---------------|--|-----------|--|
| 1   | Quality Assurance and Improvement Plan (QAIP)  |               |  |           |  |
| 1.1 | QAIP Maintained for Internal Audit (As required by international Standards for Professional Practice of Internal Audit)  | Annual review | June   | Achieved  | Updated annually. 2017/18 QAIP reported to JAC in June 2017. 2018/19 reported to JAC in June 2018  |
| 1.2 | QAIP aligns with IIA and PSIAS (1300)  | Annual review | June   | Achieved  | Checks undertaken to standard 1300. Full compliance. Confirmed during external assessment in 2017/18   |
| 1.3 | QAIP comprises: Internal assessments – ongoing Internal assessments – periodic External assessments – Once every 5 years | Annual review | June   | Achieved  | QAIP incorporates internal and external assessments. All internal audit activities are subject to ongoing assessment Self-assessment against PSIAS is undertaken annually and reported to JAC External Assessment undertaken 2017/18 |
| 2   | Internal Assessments – Ongoing   |               |  |           |  |
| 2.1 | The maintenance of an integrated audit management, documentation and reporting system to ensure consistency              | Ongoing       | Continual maintenance                            | Achieved* | Galileo audit system is used to promote consistency. *Now on older version of software so need to consider upgrade during 2018/19  |
| 2.2 | Management supervision of all engagements  | Ongoing       | Continual<br>throughout each<br>audit            | Achieved  | All engagement planning documents, Terms of Reference, working papers and reports are reviewed by Head of Internal Audit   |
| 2.3 | Structured, documented review of working papers and draft reports by Internal Audit management                           | Ongoing       | Upon conclusion of fieldwork for each audit      | Achieved  | Head of Internal Audit reviews all working papers and reports. This review is evidenced in the Galileo audit system  |
| 2.4 | Feedback from audit clients obtained through post audit questionnaires at the closure of each engagement                 | Ongoing       | After each audit                                 | Achieved  | Post Audit Questionnaires are issued to the client at the time the final report is issued. One reminder is issued if no response received. Rate of return for 2017/18 was 55% at the end of March 2018                               |
| 2.5 | Monitoring of internal performance targets and quarterly reporting to the Joint Audit Committee                          | Monthly       | Monitored monthly (Reported to JAC each quarter) | Achieved  | Internal targets are monitored monthly with updates being provided to JAC at quarterly meetings. Performance against targets is discussed regularly with staff during one to one's   |
| 2.6 | Review and approval of all final reports, recommendations and levels of assurance by the Internal Audit Manager          | Ongoing       | After each audit                                 | Achieved  | All final reports are signed off by Head of Internal Audit prior to issue.   |
| 3   | Internal Assessments – Periodic  |               | <u>,                                      </u>   |           |  |
| 3.1 | Quarterly Progress Reports to the Joint Audit Committee  | Quarterly     | June, September,                                 | Achieved  | Internal Audit update report presented at all meetings of JAC during   |

| No. | QAIP requirement  | Frequency | Timing                | Result   | Comment   |
|-----|---|-----------|-----------------------|----------|---|
|     | which include progress against the annual plan, reports issued during the period including details of the opinion and summaries of key issues and outcomes from the work undertaken in the period |           | December and<br>March |          | 2017/18. These reports include details of finalised reports with more detail being provided of those reviews awarded a Limited or Minimal opinion |
| 3.2 | Annual Satisfaction Surveys to key stakeholders   | Annual    | April                 | Achieved | 2017/18 annual Survey issued April 2018. 23% return rate – survey targets Heads of Service, Assistance Directors and Executive Team.              |
| 3.3 | Annual self-assessment of conformance with PSIAS  | Annual    | June                  | Achieved | Reported to JAC as part of PSIAS annual review. Also reviewed as part of external assessment.   |
| 3.4 | Annual review of compliance against the requirements of the QAIP, the results of which are reported to senior management and the Joint Audit Committee  | Annual    | June                  | Achieved | Reported to JAC in June 2017 and June 2018  |
| 3.5 | Feedback from the Chief Finance Officer and Chair of the Joint Audit Committee to inform the annual appraisal of the Internal Audit Manager in accordance with Standard 1100                      | Annual    | November              | Achieved | CFO and JAC Chair contributed to the Performance Development<br>Review (PDR) of Head of Internal Audit in November 17                             |
| 3.6 | Periodic Skills and Competency exercise for each Internal Auditor   | Annual    | November              | Achieved | Competency framework used as part of Internal Audit staff PDRs in November 17   |
| 4   | External Assessment   |           |                       |          |   |
|     | An external assessment will occur at least once every five years to ensure continued application of professional standards  | 5-Yearly  |                       | Achieved | External Assessment undertaken October 2017 Next external assessment due no later than October 2022   |
| 5   | Review of QAIP  |           |                       |          |   |
|     | This document will be reviewed at least on an annual basis  | Annual    | June                  | Achieved | Reported in June 17 and June 18 (no significant revisions proposed, only minor changes to post titles etc.)                                       |



# Internal Audit Quality Assurance and Improvement Programme (QAIP) 2018/19





#### 1 Introduction

- 1.1 Internal Audit's Quality Assurance and Improvement Programme (QAIP) is designed to provide reasonable assurance to the various stakeholders of the service that Internal Audit:
  - Performs its work in accordance with its Charter, which is consistent with the Public Sector Internal Audit Standards (PSIAS);
  - Operates in an effective and efficient manner; and
  - Is perceived by stakeholders as adding value and continually improving its operations.
- 1.2 Internal Audit's QAIP covers all aspects of Internal Audit activity in accordance with the PSIAS Standard 1300 (Quality Assurance and Improvement Programme), including:
  - Monitoring the Internal Audit activity to ensure it operates in an effective and efficient manner (1300);
  - Ensuring compliance with the PSIAS' Definition of Internal Auditing and Code of Ethics (1300);
  - Helping the Internal Audit activity add value and improve organisational operations (1300);
  - Undertaking both periodic and on-going internal assessments (1311); and
  - Commissioning an external assessment to the Joint Audit Committee at least once every five years, the results of which are communicated to the Joint Audit Committee (1312 & 1320).
- 1.3 The Head of Internal Audit is ultimately responsible for the QAIP, which covers all types of Internal Audit activities, including consulting.

### 2 Internal Assessments

2.1 In accordance with the PSIAS Standard, internal assessments are undertaken through both on-going and periodic reviews.

#### **On-going Reviews**

- 2.2 Continual assessments of quality are undertaken via:
  - The maintenance of an integrated audit management, documentation and reporting system to ensure consistency;
  - Management supervision of all engagements;
  - Structure, documented review of working papers and draft reports by Internal Audit management;
  - Feedback from audit clients obtained through post audit questionnaires at the closure of each engagement;
  - Monitoring of internal performance targets (Appendix 1) and quarterly reporting to the Joint Audit Committee: and
  - Review and approval of all final reports, recommendations and levels of assurance by the Head of Internal Audit.



#### **Periodic Reviews**

- 2.3 The Internal Audit service operates to a Charter that mandates compliance with relevant professional standards and specifically the definition of Internal Auditing, the Code of Ethics and the PSIAS which is regularly reviewed.
- 2.4 Periodic assessments are designed to evaluate conformance with these standards and are conducted via:
  - Quarterly Progress Reports to the Joint Audit Committee which includes progress
    against the annual plan, reports issued during the period including details of the opinion
    and summaries of key issues and outcomes from the work undertaken in the period;
  - Annual Satisfaction Surveys to key stakeholders;
  - Annual self-assessment of conformance with PSIAS:
  - Annual review of compliance against the requirements of the QAIP, the results of which are reported to senior management and the Joint Audit Committee;
  - Feedback from the Chief Finance Officer and Chair of the Joint Audit Committee to inform the annual appraisal of the Head of Internal Audit in accordance with Standard 1100; and
  - Periodic Skills and Competency exercise for each Internal Auditor.
- 2.5 Significant areas of non-compliance with PSIAS identified through internal assessment will be reported in the Internal Audit Annual Report and used to inform the Annual Governance Statement.
- 2.6 Results of internal assessments will be reported to the Joint Audit Committee at least annually. The Head of Internal Audit will implement appropriate follow-up to any identified actions to ensure continual improvement of the service.
- 2.7 The Head of internal Audit will also periodically identify improvement requirements, for example in respect of audit planning, assurance mapping, audit processes, counter fraud, skills development for the team, audit profile and performance.

#### 3 External Assessments

- 3.1 An external assessment will occur at least once every five years to ensure continued application of professional standards. This process will express an opinion about Internal Audit's conformance with the Standards, Definition of Internal Audit and Code of Ethics and include recommendations for improvement, as appropriate.
- 3.2 The appointment of the External Assessor and scope of the External Assessment will be approved by the Joint Audit Committee.
- 3.3 The external assessment will consist of a broad scope of coverage that should include the following elements of Internal Audit activity:
  - Conformance with the Standards, Definition of Internal Auditing, the Code of Ethics, and Internal Audit's Charter, plans, policies and practices;



- Expectations of Internal Audit as expressed by senior management and operational management;
- Tools and techniques used by Internal Audit;
- The mix of knowledge, experiences and disciplines within the team; and
- Whether Internal Audit adds value and improves the organisation's operations.
- 3.4 Results of external assessments will be reported to the Joint Audit Committee at the earliest opportunity following receipt of the external assessors report. The external assessment report will be accompanied by a written action plan in response to significant comments and recommendations identified. Any significant areas identified of non-conformance will be reported in the Annual Internal Audit Report.

## 4 Review of the QAIP

4.1 This document will be reviewed at least on an annual basis.



## Appendix 1

## Performance Targets 2018/19\*

| Type       | Description   | Narrative   | Target |
|------------|---|---|--------|
| Outputs    | Audit Coverage  | % of Audit Plan Delivered.  | 90%    |
|            | Report Production   | Completion of Draft Audit Report within 10 working days.                                    | 95%    |
|            | Report Production   | Completion of Final Report within 5 days of agreement of the draft.                         | 95%    |
|            | Audit<br>Recommendations  | Recommendations accepted v made.  | 100%   |
| Quality    | Client Satisfaction   | % of Post Audit Questionnaires in which management have responded as "Very Good" or "Good". | 95%    |
| Compliance | Public Sector Internal<br>Audit Standards<br>(PSIAS) Compliance | Level of Compliance with PSIAS.   | 100%   |

<sup>\*</sup> Subject to review by Joint Audit Committee June 18