



Title: Commonwealth Games 2022

Presented by: ACC Johnson – Force Executive Team

PURPOSE OF PAPER

1. The purpose of this report is to provide an update on progress with the West Midlands Police (WMP) Commonwealth Games (CWG) 2022 Programme, (now called Operation UNITY), to assure the Strategic Policing & Crime Board that WMP is making all reasonable and necessary plans to ensure it is well placed to deliver a 'safe and secure' CWG in 2022. This update follows on from a previous paper submitted to the Board in December 2019.

PLANNING UPDATE

2. The dates for the Games have now been confirmed and delayed by only one day, in light of the rescheduling of the Olympics and other major international sporting events. Since the last update security governance arrangements have now been reviewed by the National Security Board and have been agreed with the Home Office and the Department for Digital, Culture, Media & Sport (DCMS). The Security Programme has now been through two assurance processes in June/July 2020, a DCMS initiated independent 'peer review' panel and the Commonwealth Commission (Co Comm) third round of inspection activity. No major issues were identified and the feedback was positive. In addition, the team have received positive feedback from a 'police service peer review' conducted earlier this year by a panel of subject matter expert colleagues from the Metropolitan Police, South Wales, Sussex and the College of Policing. The Security Programme remains at state 'GREEN' in terms of programme reporting within the overall CWG programme.

3. WMP has continued to build a strong Planning Team across two sites at 1 Brindley Place, where it is co-located with the Games Organising Committee (OC), and another on the 9th floor of Centro House within the West Midlands Combined Authority building. The COVID-19 situation had resulted in the majority of the team being temporarily redeployed in support of the Force's response to the pandemic, but the team are now back fully employed on Games planning, within current remote working & 'CoVID-19 Secure' control measures. There has been some minimal disruption to the planning timeline, with some delays and rescheduling of activity. However, there is no significant detriment to the programme which remains at 'Green' status within the overall Games integrated programme. As we are now at two years until the start of Games, planning remains on track within the programme timeline.
4. The Planning Team currently numbers 31 officers and police staff, fully supported by a programme manager and full project management support. A full recruitment plan is in place, overseen by WMP's People & Organisational Development (POD) and is working closely with the Force's Diversity & Inclusion Unit and Staff Networks. Recruitment is currently in Phase 3 of 5 tranches of activity. The chief constable and Programme Executive, ACC Chris Johnson, remain confident that the plan delivers the right level of resources with the right levels of experience, training and accreditation to deliver the plan.
5. A number of Games events sit outside the West Midlands Force area. These are currently:
 - Cycling at the Olympic Velodrome in London (Metropolitan Police Service area)
 - Mountain Biking at Cannock Chase (Staffordshire Police Force area)
 - Bowls in Leamington Spa (Warwickshire Police Force area)
6. The Planning Team is fully engaged with these other forces to develop the appropriate policing and security plans for these venues using appropriate local resources from the respective force areas. A working group has been established with its first meeting held in July 2020.
7. The Planning Team now includes expertise from a number of disciplines. For example, three staff from the West Midlands Counter Terrorism Unit (WMCTU) including two CT Security Advisors (CTSA), and a British Transport Police inspector. West Midlands Fire Service have also dedicated a full time manager into the CWG Planning Team.
8. The team is further supported by colleagues from the Centre for Protection of National Critical Infrastructure (CPNI), National Cyber Security Centre (NCSC), and Ministry of Defence (Army), from our local WM Brigade Headquarters.

THREAT AND RISK

9. There are a number of threats to Games as described in figure 1 below. Planning for Birmingham 2022 is being undertaken at the national threat level, now at **SUBSTANTIAL** (*an attack is likely*), and that the specific threat level to the CWG is assessed as **MODERATE** (*an attack is possible but not likely*). This moderate threat assessment has characterised all major UK sporting events in recent years. These threat assessments are completed by the national Joint Terrorism Analysis Centre (JTAC).

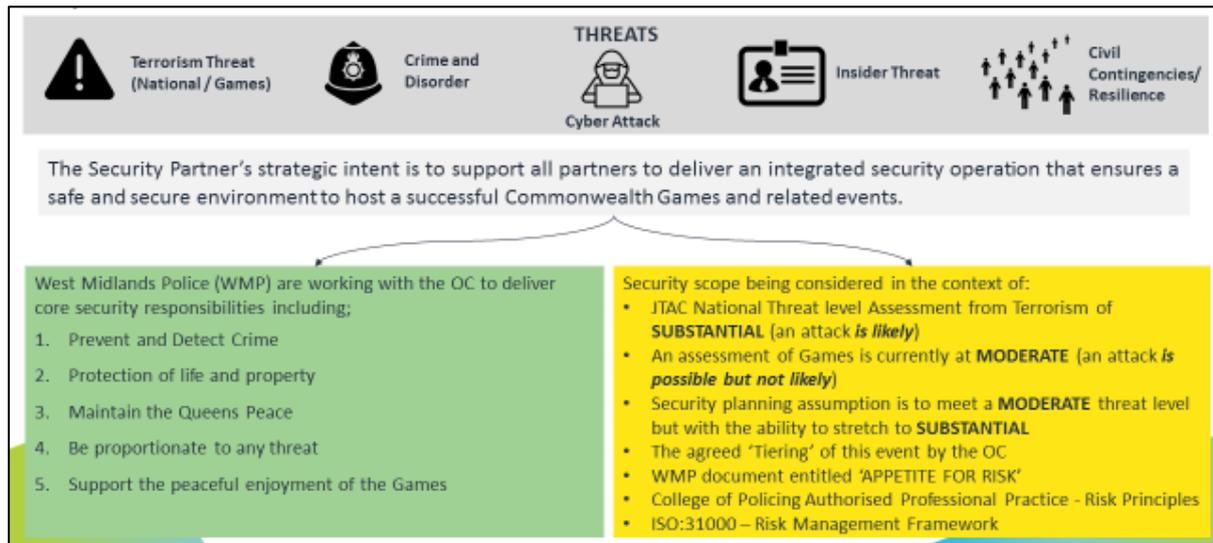


Figure 1. Threat Schematic

10. To monitor and inform our approach to threat, the Programme has established a Joint Intelligence Working Group chaired by a superintendent from within our Force Intelligence Bureau and this includes appropriate membership of local, regional, and national intelligence agencies and partners (including ROCU, other forces with Games events, WMCTU, NCA, NPoCC SIB and Military).

GOVERNANCE

11. A national Security Board chaired by the Home Office is in place supporting the overall Birmingham 2022 Cross Partner Governance Model. The chief constable has overarching strategic responsibility for safety and security arrangements, similar to the approach taken by Police Scotland and the Organising Committee in Glasgow 2014.

12. The latest governance structure of the programme is outlined in figure 2 below:

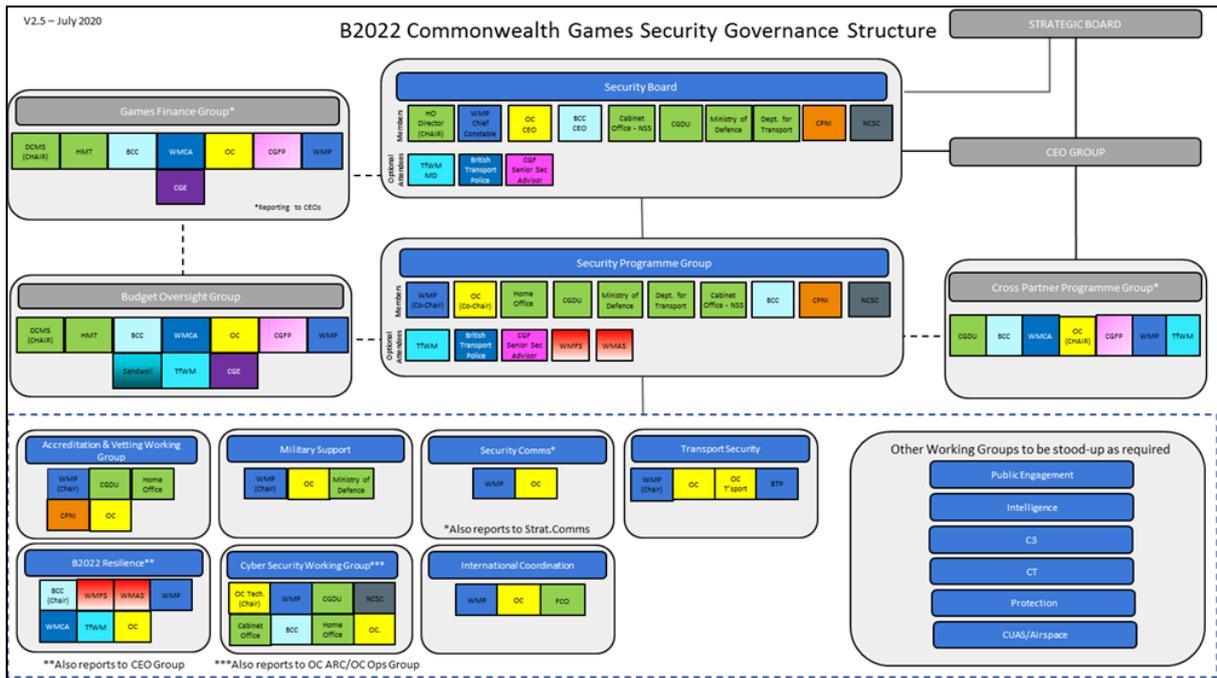


Figure 2. CWG Governance Structure

13. The Police & Crime Commissioner (PCC) is represented on the Security Programme Group and the PCC, along with his senior team receive regular briefing updates from the Programme Director and Manager, in addition to regular paper updates to this Board. These arrangements will ensure that the PCC remains updated on all Games related issues including budgetary arrangement.
14. All relevant partners are represented within the scheme of governance, including Home Office, DCMS, Ministry of Defence (MoD), British Transport Police (BTP), West Midlands Ambulance Service (WMAS), West Midlands Fire Service, Counter Terrorism Policing, Centre for Protection of Critical National Infrastructure (CPNI), Birmingham City Council (BCC) and Transport for West Midlands (TfWM).

BUDGET

15. The latest budget position is shown overleaf in figure 3:

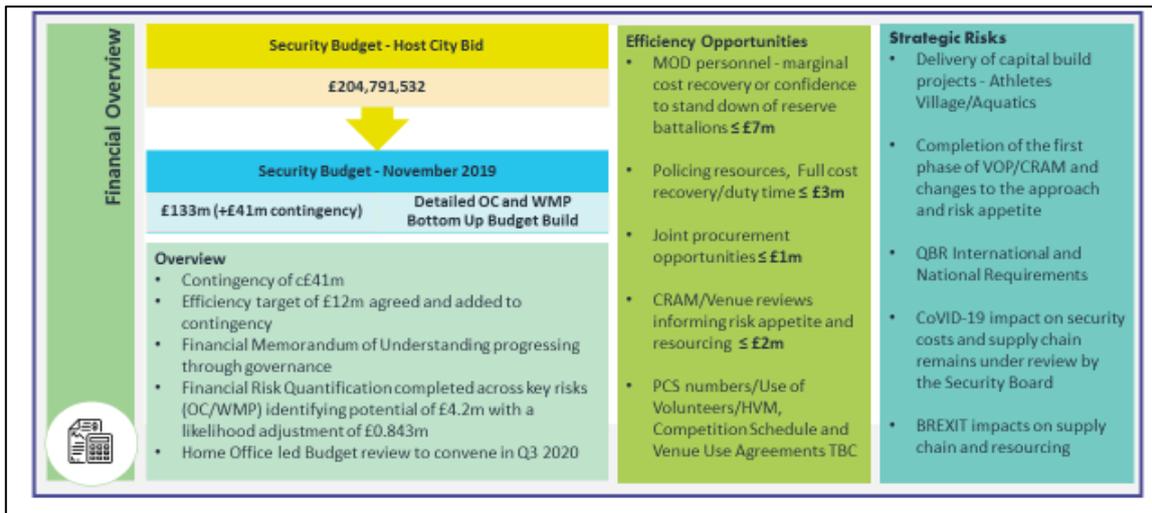


Figure 3. CWG budget position

16. Current budget, including the latest additional sports added to the sporting programme, is now just over £174m including the contingency. A finance 'memorandum of understanding' has been agreed between DCMS, Home Office and WMP and the Office of the Police & Crime Commissioner (OPCC) for the financial arrangements for CWG.
17. A further independent budget review led by DCMS will take place in late October 2020. The CWG Programme Team are currently working on a revised assessment of budget requirements following a detailed review of the current plan.
18. Based on current planning assumptions, the Programme Executive remains confident that there is sufficient budget assigned for security and there remain a number of opportunities to reduce the costs of the security functional area.

TRAFFIC AND TRANSPORT

19. Planning with Games partners for transport continues to be overseen at the strategic level by the Joint Transport Group (JTG) which is attended by all transport stakeholders and chaired by the Chief Executive of Transport for West Midlands. The CWG chief superintendent also attends this forum on behalf of WMP. A number of sub-groups feed in to this governance. The JTG group is co-ordinating all road, rail and light rail transport issues including network resilience. There are reciprocal arrangements for senior representation from Transport for West Midlands to attend Security Governance meetings to ensure the many interdependencies are managed appropriately.

COMMAND, CONTROL AND COORDINATION (C3)

20. The project to deliver a new Event Control Suite (ECS), including a new Force Control Centre, Gold suite and Firearms Operations building at Park Lane remains on schedule. The Games Planning Team have recently recruited a Testing & Exercising lead to plan 'table top' and 'live test' events prior to the Games of which the new ECS will be part of this scope. A working group has been established, chaired by WMP's Head of Operations, to look at how the new facility as a whole will operate in detail before, during and after the Games. This includes ensuring the connectivity to other police command and control centres and partner agency facilities at Centro and Quinton. A capital financial contribution of £1.1m is being made towards the cost of the new facility from within the Games security budget. This mirrors similar payments made to police forces at previous Games to ensure that the police command and control facilities are suitably scaled and equipped to deal with the operational challenges of this multi-sport, high profile event.

VENUES/SPORTS PROGRAMME

21. WMP have completed Comparative Risk Assessments on the following venues/locations within the known sport programme, as shown in table 1 below. These are currently subject to finalisation by the OC. The final venue for 3x3 basketball and beach volleyball in Birmingham are yet to be publically confirmed as are the locations for the cycle road race. More details of the Queen's Baton Relay (QBR) in terms of schedule and routes will emerge during the autumn of 2020.

VENUE	CRAM	DATES
Cannock Chase		
Sutton Park		
Victoria Park		
Arena Birmingham		
University of Birmingham		
Edgbaston		
Sandwell Aquatic Centre		
London Velopark		
Coventry Stadium/Arena		
Alexander Stadium		
NEC Halls/Arena		
3x3 Basketball/Volleyball Birmingham City Centre		
Cycling Time Trials – West Park Wolverhampton		
Marathon - Birmingham		

Cycling Road Race – Location TBC		TBC
Athletes Village		TBC
Games Family Hotel		TBC

Table 1. Venue and Sports Locations

GAMES – TIME RESOURCES, INCLUDING MUTUAL AID

22. The Planning Team have a high level assessment of the number of police officer and police staff resources that will be required to cover the Games deployments across a 4-week period. The current planning assumption is that up to 3000 officers will be required, and it is envisaged that around 1000 (around 15% of WMP's current establishment) will be from WMP, the balance of 2000 coming from mutual aid. The Planning Team remain in dialogue with the Programme Executive, ACC Johnson, and the chief constable on this issue. This clearly links to reviewing the progress of the Force in delivering our share of the national uplift which may allow the Force to offer a greater commitment to Games resources, with less mutual aid. The chief constable is proceeding on the assumption that WMP will apply full cost recovery for Games policing, but has reserved his position on what extent we will provide some 'duty time' resources to the Games. This will be decided in full consultation with the PCC.
23. WMP are actively engaged the National Police Operations Coordination Centre (NPoCC), who are supporting the force in the planning and co-ordination of all mutual aid requirements for Birmingham 2022. NPoCC will be providing a full-time planner capability to assist the Force team later this year. The strategic intention remains to develop an approach that ensures an appropriate workforce mix is deployed to Games that meets the needs of the policing and security operation while ensuring that WMP can continue to deliver 'business as usual' operational policing in the summer of 2022, minimising disruption to neighbourhood policing and our local communities.

VOLUNTEERS

24. The Planning Team are working with the Force and the OC to understand the opportunities for the use of volunteers at Games. This is a now a specific work-stream and the OC have identified a budget for specific security volunteer roles. The use of volunteers in support of the security operation is one of the mitigations that will be used to insure against any problems with mobilisation of Private Contract Security (PCS). The details of this are shown in figure 4 below:

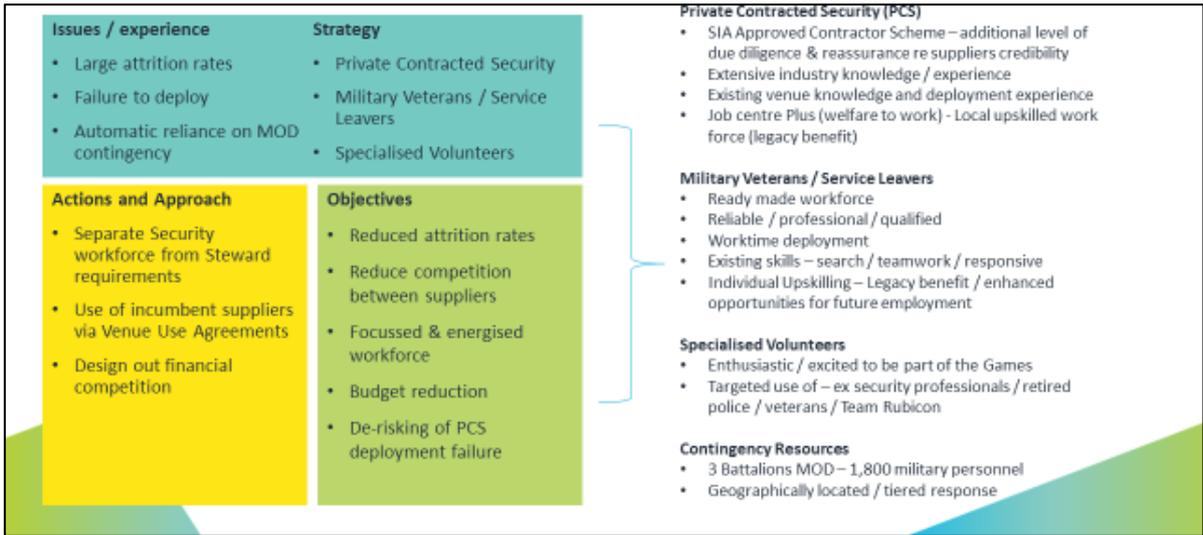


Figure 4. Volunteers at the Games

25. WMP will use our Special Constables, Police Cadets and mobilise our ‘Active Citizens’ programme to support the Games. The Planning Team are developing a volunteer strategy to support this which will complement the Force’s wider approach to this issue. Positive dialogue has been started with our national Special Constabulary colleagues with a view to maximising their contribution at the Games. This will assist all forces involved in Games time operations to maintain their resilience and ‘business as usual’ service delivery in the summer period in 2022.

LEGACY

26. The Planning Team are working to maximise the opportunities for both internal and external legacy in line with the overarching Games legacy ambitions shown in figure 5 below:

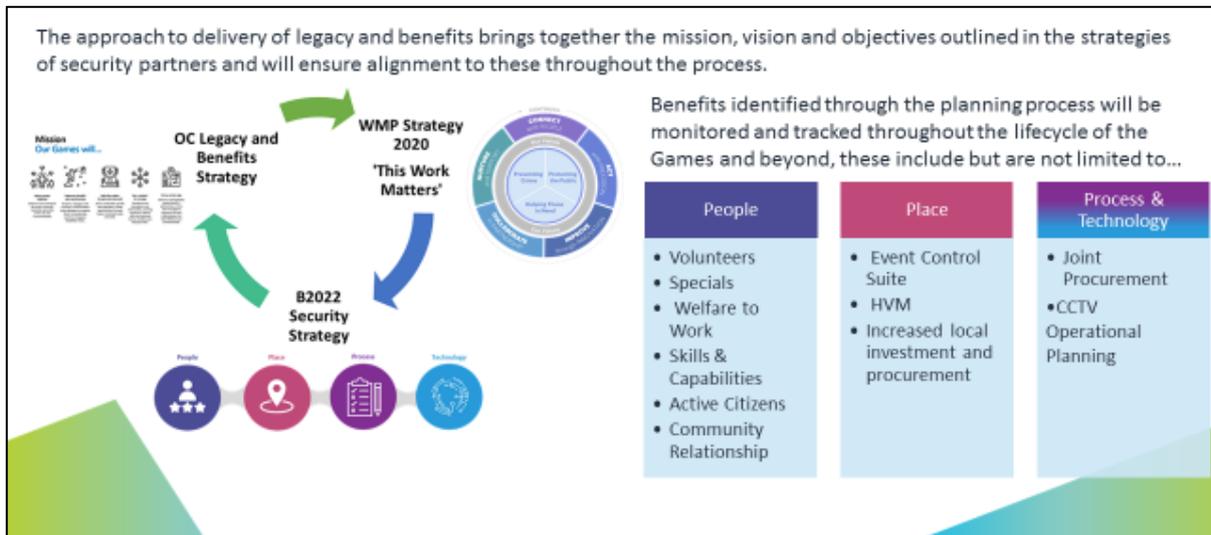


Figure 5. Games – Overarching Legacy

LESSONS LEARNED

27. Approximately 100 lessons learned have already been captured through the duration of the planning process and logged centrally. They are used to inform planning approaches and will also form part of the debrief for the next Games hosts.

28. WMP have already adopted and refined on lessons learned from previous Games which have strengthened our planning position. These include but are not limited to:

- Integrated partnership approach
- Co-location with partners
- Strategic responsibility/roles & responsibilities
- Risk assessment approaches and methodologies
- Planning resource skills and capabilities/recruitment and on boarding

NEXT STEPS

29. The Board is asked to note this report and the Programme Team will be available to answer any questions and provide any additional information required.

Author: Chief Superintendent David Sturman, Programme Director Birmingham 2022 Commonwealth Games Planning Team